

<b>MEETING</b>	<b>B&amp;NES HEALTH AND WELLBEING BOARD</b>
<b>DATE</b>	<b>17/09/2019</b>
<b>TYPE</b>	<b>An open public document</b>

<b><u>Report summary table</u></b>	
<b>Report title</b>	Better Care Fund Plan 2019/20
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<b>List of attachments</b>	Appendix 1 – Narrative Plan and attachments
<b>Background papers</b>	<p>Better Care Fund Planning Requirements for 2019-20  <a href="https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/818761/BCF_Planning_Requirements_2019-20.pdf">https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/818761/BCF_Planning_Requirements_2019-20.pdf</a></p> <p>Report to the Health and Wellbeing Board and BCF Submission 2017-19  <a href="http://www.bathandnortheastsomersetccg.nhs.uk/documents/strategies/better-care-fund-201719">http://www.bathandnortheastsomersetccg.nhs.uk/documents/strategies/better-care-fund-201719</a></p>
<b>Summary</b>	<p>The Better Care Fund (BCF) provides a mechanism for joint health, housing and social care planning and commissioning. It brings together ring-fenced budgets from Clinical Commissioning Group (CCG) allocations, and funding paid directly to local government, including the Disabled Facilities Grant (DFG), the improved Better Care Fund (iBCF) and the Winter Pressures grant.</p> <p>The 2019/20 planning guidance continues to provide this mechanism to ensure that health and social care can support people to remain independent at home or to return to independence after an episode in hospital, recognising the NHS Long Term Plan and a commitment for a new NHS offer of emergency response and recovery support through expanded multidisciplinary teams in primary care networks.</p> <p>The continuation of the national conditions and requirements of the BCF from 2017-19 to 2019-20 provides opportunities for B&amp;NES to build on the plans from 2017 to embed joint working and integrated care further. This includes how we work collaboratively to bring together funding streams to maximise the impact on outcomes for communities and sustaining vital community provision.</p>
<b>Recommendations</b>	<p>The Board is asked to agree that:</p> <ul style="list-style-type: none"> <li>• the 2019/20 Better Care Fund plan as described in the attachment fulfils the National Condition 1 in that it is a jointly agreed plan;</li> <li>• the 2019/20 Better Care Fund plan as described in the attachment fulfils the National Conditions 2 and 3 in that it maintains the level of investment in social care and agrees to invest in NHS-commissioned out of hospital services;</li> </ul>

	<ul style="list-style-type: none"> <li>the 2019/20 Better Care Fund plan supports people to remain independent at home or to return to independence after an episode in hospital, recognising the NHS Long Term Plan and a commitment for a new NHS offer of emergency response and recovery support through expanded multidisciplinary teams in primary care networks in line with the Joint Health and Wellbeing Strategy; and</li> <li>a Section 75 agreement to pool funding to support the plan as described in the attachment is drawn up and signed by CCG and council by 15<sup>th</sup> December 2019.</li> </ul>
<b>Rationale for recommendations</b>	<p>The recommendations contribute to the Health and Wellbeing Board's aims including delivery of the Joint Health and Wellbeing Strategy and include</p> <ul style="list-style-type: none"> <li>An increased emphasis on prevention, early intervention and empowering individuals to be more independent including the use of adaptations and technology to support independent living;</li> <li>A further shift of investment from acute and specialist health services to support investment in community-focused provision; and</li> <li>Exploration by commissioners and providers of new approaches to sharing resources, including knowledge and expertise, where there are demonstrable benefits in doing so.</li> </ul> <p>The local vision is outlined in section 1.4 of the Narrative Plan.</p>
<b>Resource implications</b>	<p>For continuity of service for those schemes continuing into year three, the planned schemes including those to support winter pressures and the associated financial commitment was signed off on 28th February 2019 by the Joint Commissioning Committee (JCC) which is a meeting of CCG and Council representatives with delegated responsibility for the Better Care Fund. This followed individual endorsement for the iBCF by the Council S151 officer and for the CCG minimum contribution by the Finance &amp; Performance Committees under delegation of the CCG Board.</p> <p>The Virgin Care contract which sits within the BCF was uplifted in line with CCG minimum investment levels and remained a flat contribution from the council. This is shown as additional funding.</p> <p>The national requirement to use CCG minimum funding contributions for social care was increased in excess of the uplift to the allocation.</p>
<b>Statutory considerations</b>	<p>This report responds to the technical and planning guidance published in July 2019. The agreement of the HWB is a requirement set out in the National conditions within the guidance without which B&amp;NES can not draw down the maximum allocation.</p>
<b>Climate change</b>	<p>The plan as a whole does not consider climate change however the schemes within the plan all aim to maximise resources whilst minimising the impact on environment. For example the introduction of assistive technology reducing the frequency of visits or the care co-ordination centre which will signpost people to the right service, first time again reducing the need for physical visits to multiple sites. The investment in mobile working for frontline staff within the Community Services contract will also reduce the carbon footprint.</p>

<p><b>Consultation</b></p>	<p>The plan was drawn up in consultation with key individuals within the commissioning and performance teams of Bath and included input from the BaNES NHS CCG Locality Director, the Associate Director for Community Transformation, the Corporate Director and Head of Management Accounts for the Council.</p> <p>The delayed to other care (DTC) trajectory was discussed with both Virgin Care and the RUH and has been agreed by the A&amp;E Board.</p> <p>The plan has been scrutinised at Joint Commissioning Committee at their meeting on 22<sup>nd</sup> August and they recommend its adoption. In addition an early draft of the required return has been submitted to NHSE and initial feedback is good.</p> <p>The plan has been shared with Swindon and Wiltshire Councils and there are common themes within our plans and a common statement is included in the three individual plans.</p>
<p><b>Risk management</b></p>	<p>A risk assessment related to the issue and recommendations has been undertaken, in compliance with the Council's decision making risk management guidance.</p> <p>Key risks to both the CCG and Council within the plan will be identified and managed as required under their respective risk management strategies. Risks identified with a score of 16 or above are moderated and added to the CCG/Council partnership Risk Register and reported to both the Joint Commissioning Committee and the CCG Board.</p>

## THE REPORT

1.1 B&NES is required to develop a joint spending plan that meets the national conditions and planning requirements of the Better Care Fund (BCF). In developing BCF plans for 2019/20, it is required to develop, and agree a Planning Template, including:

- A narrative on the approach to integration of health and social care, highlighting key changes from 2017-19;
- Confirmed funding contributions from each partner organisation including arrangements in relation to funding within the BCF for specific purposes;
- A scheme-level spending plan demonstrating how the fund will be spent and compliance with national conditions two (NHS contribution to social care is maintained) and three (agreement to invest in NHS-commissioned out-of-hospital services);
- A brief description of the overall approach to progressing the implementation of High Impact Change Model (HICM) along with the planned level of implementation for each of the changes; and
- Quarterly plan figures for the national metrics on effectiveness of reablement and admissions to residential care. Metrics for non-elective admissions will be mapped directly from CCG operational plans. Areas will be expected to achieve and maintain Delay to Other Care (DToC) expectations agreed between NHS England and Departments, pre-populated in individual Planning Templates. Brief narratives describing how elements of the overall HWB plan will impact these metrics are required to accompany the plan figures set out on the template.

1.2 This report has not gone into the detail of the above as our response is contained within the Narrative Plan and once approved will be transferred to the planning template and submitted to NHSE by the deadline of the 27th September. The Narrative Plan although not required will also be submitted as evidence underpinning the key lines of enquiry (KLOE) within the template.

1.3 The planning template will be scrutinised and regionally moderated and assurance recommendations put forward to NHSE by the 30th October. The recommendations will be considered by NHSE in the first two weeks of November and Approval Letters giving formal permission to spend the CCG minimum will be issued from 18th November.

1.4 On the assumption that funding will be approved and for continuity of service for those schemes continuing into year three, the planned and the associated financial commitments were signed off by JCC on 28<sup>th</sup> February 2019 as part of the planning round for both organisations. This followed individual endorsement of the iBCF by the council S151 officer and for the CCG minimum contribution by the finance and performance committee under delegation from the CCG Board.

- 1.5 Internally reporting of the financial position is given at a monthly update to JCC and performance is reviewed quarterly. Examples of the standard dashboards are included in the attachment. The performance of the Community Services contract which forms a major part of the BCF is managed monthly through the contract performance meetings.
- 1.6 Externally there is a requirement to provide quarterly reporting for the BCF in relation to the CCG minimum contribution and the Winter Pressures grant.
- 1.7 Should the HWB for whatever reason not agree the plan or regional assurers consider the plan to be not approved then escalation will occur. The purpose of escalation is to assist areas to reach agreement on a compliant plan. It is not an arbitration or mediation process. This will initially be a regional process. If regional escalation is not able to address the outstanding planning requirements, senior representatives from all local parties who are required to agree a plan, including the HWB chair, will be invited to a National Escalation Panel meeting to discuss concerns and identify a way forward.
- 1.8 All section 75 agreements which is the formal method of pooling funds are required to be in place by the 15th December. This should only be signed if the plan is approved.

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